



## Gwent Public Services Board Response Analysis Template

On 10 March 2022, Gwent Public Services Board (PSB) made the decision to become a 'Marmot Region', and to use the social determinants of health approach as the basis for the response to well-being and health inequalities in Gwent. A copy of the Marmot proposal paper is available at:

<https://www.gwentpsb.org/wp-content/uploads/2022/03/03-Proposal-Gwent-Becoming-a-Marmot-Region.pdf>

### **1. Theme: Health and Well-being & Health Inequalities (inc. Housing)**

The ABUHB Director of Public Health Annual Report 2019, 'Building a Healthier Gwent'<sup>1</sup>, described the scale of the strategic challenge to reduce health inequalities. For people in all communities in Gwent to live healthy, fulfilled, dignified lives, means going further to reduce the inequality gap in the number of years lived in good health between the most and least deprived communities.

The Gwent Well-being Assessment (2022)<sup>2</sup> highlights the significant inequalities across communities in Gwent, whether measured by health, education, employment, or home ownership. It also demonstrates the impact of poor housing quality, which drives fuel poverty, and exacerbates health inequalities. The Gwent Well-being Assessment highlights the breadth of action necessary to narrow health inequalities between communities across Gwent. The eight Marmot Principles provide a framework for a programme of action:

1. Give every child the best start in life
2. Enable all children, young people and adults to maximise their capabilities and have control of their lives
3. Create fair employment and good work for all
4. Ensure a healthy standard of living for all
5. Create and develop healthy and sustainable places and communities
6. Strengthen the role and impact of ill health prevention
7. Tackle racism, discrimination and their outcomes
8. Pursue environmental sustainability and health equity together

### **2. Outline of the issues**

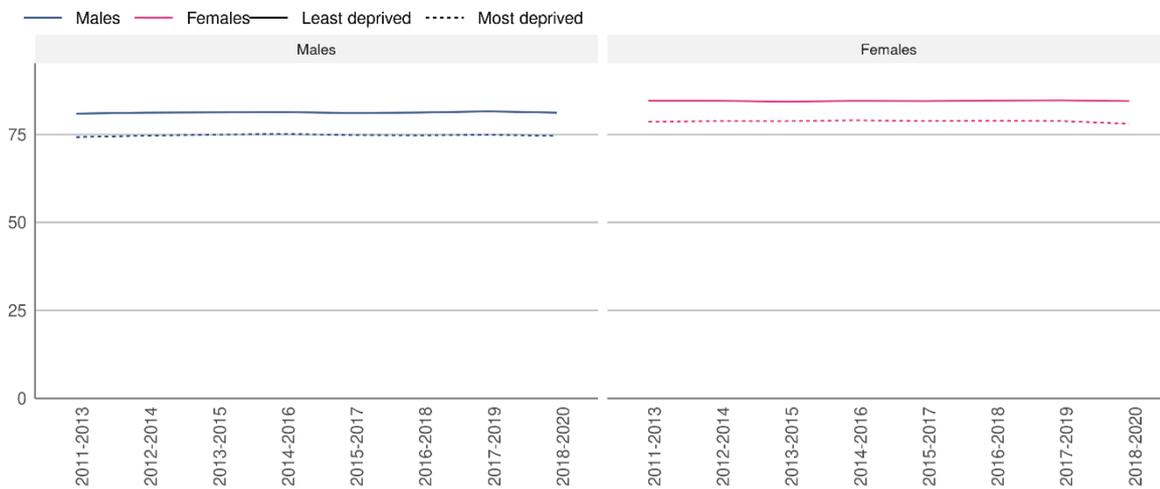
Gwent's assets are a diverse economy, rich culture and heritage, iconic natural environment and strong communities. However, there are significant inequalities in health, education, housing, income and employment which collectively result in socio-economic deprivation. The Gwent Well-being Assessment (2022) shows that the highest levels of socio-economic deprivation are located in the valleys and Newport city centre communities.

Gwent has a high proportion of residents with limiting long-term illness, and high premature death rates in the parts of the region with high levels of socio-economic deprivation. Over the period 2011-13 to 2018-20, for both men and women, the inequality gap in life expectancy (between the most and least deprived communities) has remained unchanged, and there continues to be a seven year gap for men and a six year gap for women. The gap in healthy life expectancy is also largely unchanged for men (13 years), but it has widened for women such that the gap is now 20 years. This means that a woman living in the most deprived part of Gwent today lives just 48 years of life in good health.<sup>3</sup>

Figure 1: Life expectancy at birth (years), most vs least deprived quintiles, Aneurin Bevan University Health Board area, 2011-13 to 2018-20.

**Life expectancy at birth, years, males and females, Aneurin Bevan UHB, 2011-2013 to 2018-2020**

Produced by Public Health Wales Observatory, using APS, 2011 Census, PHM, MYE (ONS) & WIMD 2019 (WG)

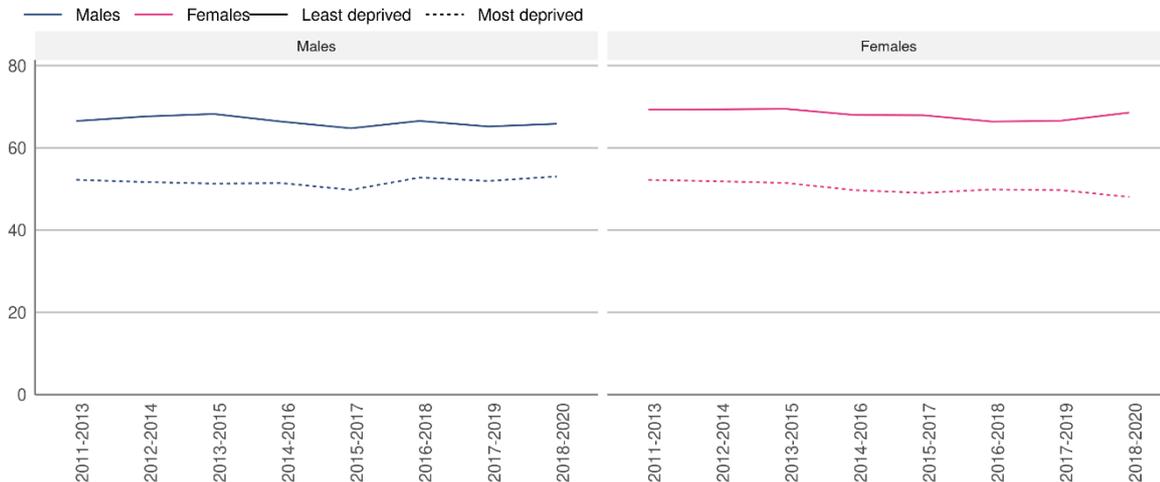


Source: Public Health Wales

Figure 2: Healthy life expectancy at birth (years), most vs least deprived quintiles, Aneurin Bevan University Health Board area, 2011-13 to 2018-20.

**Healthy life expectancy at birth, years, males and females, Aneurin Bevan UHB, 2011-2013 to 2018-2020**

Produced by Public Health Wales Observatory, using APS, 2011 Census, PHM, MYE (ONS) & WIMD 2019 (WG)



Source: Public Health Wales

For people in all communities in Gwent to live healthy, fulfilled, dignified lives means reducing the inequality gap. This will need all of Gwent’s public, private and voluntary sector to work together with communities to address the social determinants of health. Housing should be health-improving, climate-change resilient and suitable for an ageing population. Communities should be safe, with a focus on well-being and empowerment. Education should result in more equitable opportunities and narrow the attainment gap. Transport should enable access to employment, education, culture and leisure, and be health and climate-improving. Employment should provide a fair income and good, health-improving and protecting work, and be climate change resilient. The environment should promote well-being, and be protected from biodiversity loss and climate change.

The opportunities and challenges identified in the Gwent Well-being Assessment are set against the backdrop of what has been described as the ‘triple challenge’ of the Covid-19 pandemic, the UK leaving the European Union, and the climate emergency.<sup>4</sup> This is further intensified by the heightening cost of living crisis. Whilst the long-term impacts are not yet known, these factors all have the potential to further widen inequalities.

By becoming a Marmot region, Gwent will work across the wide range of social determinants for a healthy society. Professor Sir Michael Marmot (Director of the UCL Institute of Health Equity) has developed eight Marmot Principles for achieving greater equity in health. He first proposed his original six principles in his Strategic Review of Health Inequalities in England (2010), ‘Fair Society,

Healthy Lives’, which illustrated in detail that the more deprived the area, the shorter the life expectancy.<sup>5</sup> Professor Marmot has continued to advocate these guiding principles as the framework for action in his subsequent reviews of health inequalities in England, including in Marmot communities and regions (see Gwent PSB Marmot proposal for further information and references). In his most recent report, ‘All Together Fairer: Health Equity and the Social Determinants of Health in Cheshire and Merseyside’, Professor Marmot advocates for the inclusion of two additional principles (see principles 7&8 in Section 1).<sup>6</sup>

The table below highlights the fit between the 8 Marmot Principles and the 15 issues for response in Gwent’s Well-being Assessment:

Table 1: The Marmot Principles and ‘fit’ with the Well-being Assessment

#	Marmot principles	Gwent Well-being Assessment - Issues for response
1	Give every child the best start in life	Future housing and thermally efficient existing homes Supportive local economies Food
2	Enable all children, young people and adults to maximise their capabilities and have control of their lives	Future transport modes and infrastructure Future housing and thermally efficient existing homes Supportive local economies Food Skills for the future Digital futures
3	Create fair employment and good work for all	Future transport modes and infrastructure Supportive local economies Skills for the future Digital futures
4	Ensure a healthy standard of living for all	Future transport modes and infrastructure Future housing and thermally efficient existing homes Supportive local economies Food
5	Create and develop healthy and sustainable places and communities	Community safety Cohesive and empowered communities Future transport modes and infrastructure Future housing and thermally efficient existing homes Supportive local economies Food Flood risk
6	Strengthen the role and impact of ill health prevention	Covid-19 Future housing and thermally efficient existing homes Supportive local economies Food

7	Pursue environmental sustainability and health equity together	Climate change – adaptation and mitigation Biodiversity and species loss Ecological footprint Future housing and thermally efficient existing homes Supportive local economies Food Skills for the future Flood risk Digital futures
8	Tackle racism, discrimination and their outcomes	Cohesive and empowered communities Future housing and thermally efficient existing homes Supportive local economies Skills for the future Digital futures

- **Housing**

As noted in the table above, a recurring element to addressing inequalities is future housing and thermally efficient existing homes.

The advisory group for the UK Committee on Climate Change, chaired by Professor Sir Michael Marmot, produced the report titled “Sustainable Health Equity: A Net Zero UK,” in 2020.<sup>7</sup> The report noted that living in a cold home that is difficult or expensive to heat increases the risk of exposure to cold and is associated with a variety of health impacts, especially respiratory infections - the leading cause of excess winter mortality.

Poor housing also has well evidenced effects on mental health in adults, including worry about debt and affordability and stress due to cold and damp environments. Fuel poverty has also been associated with poorer respiratory health and depressive symptoms. Conversely, warm homes have been found to contribute to reductions in the incidence of cardiovascular disease, cardiopulmonary disease, lung cancer and childhood asthmas and improved mental health and well-being.<sup>8,9,10,11</sup>

It is estimated that close to one-third of excess winter deaths are attributable to living in a cold home. Cold-related deaths are more likely in older properties and homes with the poorest thermal efficiency ratings, and among older occupants. Overall, cold homes follow the social gradient: the lower a person’s socioeconomic status, the more likely that they will live in a cold home.<sup>8,9,10,11</sup>

Actively reducing exposure to cold homes through improving their thermal and energy efficiency has also been found to contribute to wider social and health benefits, including:<sup>8,9,10,11</sup>

- Delaying and reducing the need for primary care and social care
- Preventing hospital admissions
- Increased school attendance
- Increased engagement with (community and social) services
- Reduced incidence of risky health-related behaviours
- Enabling timely discharge from hospital, and preventing re-admissions
- Enabling rapid recovery from periods of ill health or planned admissions.

### 3. Well-being objectives to be worked towards under this priority:

Table 1 above lists the eight Marmot Principles that will be worked towards as well-being objectives under this priority theme within the Gwent Well-being Plan.

### 4. What contribution can working towards these objectives achieve for well-being in Gwent?

- **Why do it - what is the case for prioritising work on this issue?**

There is a 13 year difference for men and a difference which has widened to 20 years for women in how long life is lived in good health between the richest and poorest neighbourhoods in Gwent. The gap in life expectancy between the most and least deprived neighbourhoods is approximately 7 years for men and 6 years for women.<sup>3</sup> This is unjust, unfair and amenable to action by Gwent PSB partners.

- **Is it an issue that could be tackled over the short, medium or long-term?**

Reducing health inequalities in Gwent by addressing the social determinants of health, and the historical legacy of housing, will require a cross-sector response which includes actions for the short, medium and long-term. Long-term will be up to 25 years ahead, in line with the definition in the Well-being of Future Generations Act (Wales) Act (2015).

- **How could it contribute to the 7 Well-being Goals?**

The table below highlights the contribution of the eight Marmot Principles to Wales' seven well-being goals.

Table 2: The 8 Marmot Principles and the 7 Well-being Goals

#	Marmot principles	Well-being goals
1	Give every child the best start in life	Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language
2	Enable all children, young people and adults to maximise their capabilities and have control of their lives	Prosperous Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language
3	Create fair employment and good work for all	Prosperous Resilient Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language

		Globally Responsible
4	Ensure a healthy standard of living for all	Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language
5	Create and develop healthy and sustainable places and communities	Resilient Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language Globally Responsible
6	Strengthen the role and impact of ill health prevention	Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language
7	Pursue environmental sustainability and health equity together	Prosperous Resilient Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language Globally Responsible
8	Tackle racism, discrimination and their outcomes	Prosperous Healthier More Equal Cohesive Communities Vibrant Culture and Thriving Welsh Language Globally Responsible

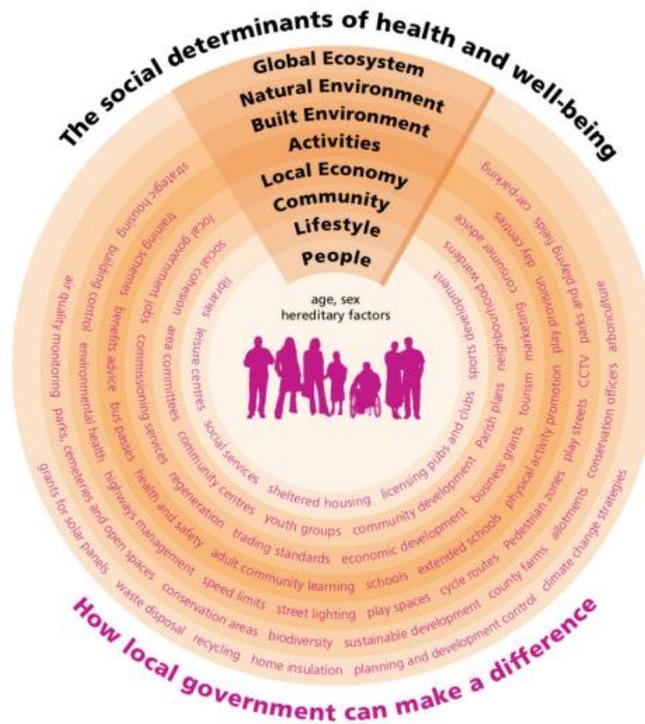
## 5. Where are we now?

- **Evidence of current situation – data, research, etc.**

The current situation is set out in both the Gwent Well-being Assessment<sup>2</sup> and the proposal for Gwent to become a Marmot region (link on page 1), including the health inequalities ‘headlines’ in section 4 above.

As illustrated in the local government diagram below, local authorities have an influence in every social determinant of health, with some services, e.g. Planning, influencing more than one determinant of the health and well-being of the local population.<sup>12</sup>

Figure 3: Local government and the social determinants of health and well-being



Source: Local Government Association (2020)

- **What is currently being done and by whom?**

The table in **Annex 1** shows the linkages between the 2018-23 local well-being objectives for the five former PSBs in the Gwent region and the Marmot Principles. The table in **Annex 2** shows examples of linkages between the delivery programmes of the five former PSBs in the Gwent region and the Marmot Principles. Both tables are informed by published documents from the five former Gwent PSBs.

- **Do we have a comprehensive picture of all activity e.g. private sector, third sector, community interventions?**

There will be a whole host of interventions in place currently. Some interventions Gwent PSB partners will be aware of as either funded programmes or areas of direct delivery. Some will be happening as a result of less formal community action which Gwent PSB partners may not be aware of. A picture of what is happening, and crucially what is the impact, will need to be explored further with the Institute of Health Equity during the first year of the Well-being Plan.

There is a need to strengthen business sector involvement and collaboration in the Marmot programme. Business and the economy has a key part to play in improving

social conditions that affect health and health equity, including employment conditions, goods and services, and wider impacts.<sup>13</sup>

South Wales Fire and Rescue Service are ensuring all children receive education at Key Stage 1&2 on fire safety in the home. Adults deemed most vulnerable to accidental fires have comprehensive home fire safety checks.

Examples of work underway in Newport City Council are listed in **Annex 3**.

In respect of tackling the historic legacy of the poor thermal efficiency of the existing housing stock in Gwent, progress is being made. With the target set by Welsh Government, informed by the research “Better Homes, Better Wales, Better World – decarbonising the existing homes in Wales”<sup>14</sup>, the social housing sector is leading in this area. As noted above, from the report titled “Sustainable Health Equity: A Net Zero UK”<sup>7</sup> it highlights the importance of improving thermal efficiency, and the decarbonisation programme that flows from the Welsh Government targets will address a number of the eight Marmot Principles. This is illustrated below:

Table 3: Housing and impact on the eight Marmot Principles

#	Marmot principles
<b>1</b>	<b>Give every child the best start in life</b>
	Decarbonisation of existing homes (i.e. improve the thermal efficiency) supports the healthier well-being goals of reducing health inequalities that living in a cold home that is difficult or expensive to heat, or both, increases the risk of exposure to cold and is associated with a variety of health impacts
<b>3</b>	<b>Create fair employment and good work for all</b>
	Decarbonisation of existing homes (i.e. improve the thermal efficiency) supports the prosperous well-being goals as the target requires retrofitting of the affordable housing sector by 2030 at a cost of up to £1bn, which in turn will create a significant number of new green jobs in the region. This is sustainable as that programme will continue after 2030 with home owners seeking such improvements (the demand enhanced by the 2022 cost of living crisis impact on energy costs).
<b>4</b>	<b>Ensure a healthy standard of living for all</b>
	See above (Marmot Principle 3) in terms of sustainable jobs from decarbonisation
<b>7</b>	<b>Pursue environmental sustainability and health equity together</b>
	Decarbonisation of existing homes (i.e. improve the thermal efficiency) supports the Gwent region’s response to climate change, given the significant impact that decarbonisation by achieving Energy Performance Standard A on reducing the levels of greenhouse gases emissions that come from (directly or indirectly) residential homes

- **How effective is the current work?**

At a local level, some work will be extremely effective. Whether in relation to early years, housing, training and employment, there will be some examples of effective practice. However, the gap in healthy life expectancy across Gwent is

not narrowing, which suggests that population level impact is not currently being achieved and a coordinated, whole system approach is necessary.

South Wales Fire and Rescue Service has found that, since the introduction of preventative measures, the fire service has seen a reduction in Accidental Dwelling Fires deaths of over 60%.

In respect of the decarbonisation of the existing social housing homes, there is ongoing monitoring across the country by Welsh Government on the energy efficiency improvements being delivered by the housing association sector. Currently, Welsh Government is in the evaluation mode, using an investment programme called the 'Optimise Retrofit Programme', which is being used to help determine the most effective way to deliver decarbonisation at scale.

- **How well does what is currently being done take account of the 5 ways of working?**

The table below illustrates how becoming a Marmot region will align to the 5-ways of working.

Table 4: The 5-ways of working and Gwent becoming a Marmot region.

5-ways of working	Steps being taken
Collaboration	Gwent becoming a Marmot Region is a collaborative programme of Gwent PSB.
Integration	The delivery of the Marmot programme will be whole system and include all PSB partners in working together.
Involvement	The delivery of the Marmot programme will be underpinned with a communications and engagement plan, which will reach out to cross-sector stakeholders and Gwent's communities.
Long-term	The recommendations which will follow from the Institute of Health Equity should inform delivery over the next 10-25 years.
Prevention	The Marmot principles have preventing inequalities as their core (the causes of the causes), together with a specific Marmot principle on preventing ill-health.

How the decarbonisation of homes links to the 5-ways of working is illustrated below.

Table 5: How decarbonisation of existing homes aligns with the Well-being of Future Generations Act's 5-ways of working.

5-ways of working	Steps being taken
Collaboration	Joint working within housing sector – housing associations and local authorities - around supply chains / procurement / contracts Public Bodies collaborating on commitment, leadership, funding Opportunities for joint pilots and trials across Gwent

Integration	Reduced Greenhouse gas emissions Increased economic activity and prosperity A more resilient housing stock A healthier population Reduced inequality More cohesive communities
Involvement	Making best use of local communities and community groups Using existing regional and community networks Important role for SMEs Engagement with stakeholders and public Enhanced roles for planning and building control
Long-term	30-year programme to deliver immediate and long-term benefits
Prevention	Tackling fuel poverty and providing improvements to the health and well-being of citizens More cohesive communities enabled by improving the housing stock

South Wales Fire and Rescue Service work in collaboration with numerous partners to tackle accidental dwelling fires and deliberate fire setting. This has been in place for over 20 years. All members of society are able to receive this education/prevention training.

## 6. What could be done (steps)?

- **Additional work identified?**

During 2022-23, a series of Marmot region events will be held to develop a set of partnership actions and accompanying delivery plan, facilitated by the Institute of Health Equity. This work should be completed in the first half of 2023 and will inform how each of the Marmot Principles can contribute to reducing health inequalities in Gwent. The table below lists examples from Marmot cities/regions/communities elsewhere in the UK to provide an illustration of some of the areas of focus likely to come out of this process.

Table 6: Examples of areas of focus of Marmot cities/regions/communities

Marmot Principle	Areas of Focus
1. Give every child the best start in life	Reducing the impact of child poverty Improving the quality and availability of early years services
2. Enable all children, young people and adults to maximise their capabilities and have control of their lives	Reducing inequalities in educational attainment Reducing school exclusions Ensuring all young people are engaged in education, employment or training Improving the prevention and treatment of mental health problems among young people
3. Create fair employment and good work for all	Reducing in-work poverty Providing post-school apprenticeships and support for in-work training Providing good, fair work Increasing local recruitment into jobs

4. Ensure a healthy standard of living for all	Introducing a health equity in all policies approach Introduce contractual mechanisms where 'additional social value' is included in the tender requirements and contracts partly awarded on the basis of what additional social value they bring in terms of good employment, local procurement and sustainability. Supporting food aid providers and charities Supporting community and voluntary sector provision of debt advice. Offering support for those who are in debt
5. Create and develop healthy and sustainable places and communities	Use place based approaches to service delivery Engage with communities on local priorities and service design Develop resilient communities Provide affordable, good quality housing
6. Strengthen the role and impact of ill health prevention	Develop equity targets for services with clear lines of accountability Develop actions to improve community safety and reduce anti-social behaviour. Improve leadership for health inequalities Develop shared local indicators Train staff in the social determinants of health
7. Pursue environmental sustainability and health equity together	Minimise air pollution from all sources Design and retrofit homes to be energy efficient, climate resilient and healthy Build a sustainable, resilient and healthy food system Develop a transport system that promotes active travel and road safety, and which minimises pollution Develop healthy and sustainable models of work  <i>Also see Environment theme in Response Analysis</i>
8. Tackle racism, discrimination and their outcomes	Improving the quality of recording of ethnicity Improve the analysis of ethnic inequalities related to service use Develop culturally competent and inclusive services Assess equality as well as quality of services  <i>Also see Community Cohesion theme in Response Analysis</i>

With the decarbonisation of existing homes, there is work required on behaviour change. Given that reducing greenhouse gas (GHG) emissions from existing homes in Gwent will require both people and organisations to change their behaviours; interventions drawing on the science of behaviour change are needed to understand and promote the necessary change. In Wales, 84% of all homes are owner-occupied or privately rented. It is clear that for decarbonisation to succeed across Gwent, then policy and delivery must be designed with homeowners and private landlords in mind.

- **Working more collaboratively?**

Alongside business and the education sector, Gwent PSB will need to involve and work collaboratively with communities across Gwent who are living with the impacts of inequalities. The Institute of Health Equity will provide advice on how best to engage with citizens, alongside other resources including Public Health

Wales' 'Principles of Community Engagement for Empowerment' and the 'National Principles of Community Engagement' framework.<sup>15,16</sup>

- **Examples of evidenced good practice elsewhere**

There is now a body of evidence from other parts of the UK of the galvanising effect on health inequalities of adopting the Marmot Principles. This includes Coventry ([Coventry: a Marmot City – Coventry City Council](#)), Greater Manchester City Region ([Greater Manchester is a “Marmot city region” – what does that mean, and how will it improve our health and reduce inequalities? - GMHSC](#)) and Cheshire and Merseyside [Champs | Public Health Collaborative \(champspublichealth.com\)](#).

Wigan Council adopted an approach with some similarities to the ways of working found in Marmot regions. Called 'The Deal', this was a series of tailored agreements with communities aimed at creating a better borough. In 'The Deal', the Council's pledges are published alongside the part which it needs local residents and businesses to play.<sup>17</sup>

In terms of impact, Coventry has the longest history of working to the Marmot Principles and, whilst it is not possible to solely attribute changes in population indicators to their 'Marmot City' status, there is evidence of a narrowing of health inequalities and falling levels of deprivation.<sup>18</sup> Wigan's headline achievement in relation to population health is a significant increase in healthy life expectancy, as well as reductions in premature mortality from cardiovascular disease and cancer.<sup>17i</sup>

The Local Government Association's Health Inequalities Hub (England) is a rich source of case-studies. Table 7 illustrates some examples of local community action across the Marmot 8 Principles.<sup>19</sup>

Table 7: Examples of local community case-studies which contribute to the social determinants of health / Marmot Principles

Name of case-study	Example of contribution to Marmot 8 Principles
<a href="#">No child left behind: Cheltenham Borough Council's year of action</a>	1. Give every child the best start in life
<a href="#">Social Housing Connectivity in Leeds</a>	2. Enable all children, young people and adults to maximise their capabilities and have control of their lives
<a href="#">Greater Manchester Combined Authority: building an integrated skills and work system</a>	3. Create fair employment and good work for all
<a href="#">Lewisham: Working with partners to address food poverty</a>	4. Ensure a healthy standard of living for all
<a href="#">Healthy place-shaping in Bicester</a>	5. Create and develop healthy and sustainable places and communities

<a href="#">Kent: using health and wellbeing shop to reach out to communities facing health inequalities</a>	6. Strengthen the role and impact of ill health prevention
<a href="#">Cheshire West and Chester Council: Enhancing health, tackling climate change</a>	7. Pursue environmental sustainability and health equity together
<a href="#">Tackling inequalities and disproportionality – Camden Council</a>	8. Tackle racism, discrimination and their outcomes

- **Are additional resources required or re-tasking of existing resources?**

It is difficult at this stage to be prescriptive about resources as the list of agreed actions for Gwent are not decided. However, the experience of other Marmot regions/cities/communities, as well as other similar programmes in the UK, is that this is not about new money, but it is about how existing money is allocated and decisions about how resources are deployed. This may involve discussions about pooling funding to create scale, increasing the proportion of funding spent on prevention, and working more directly with communities to decide how money is spent.

- **What resources would be needed? Are they already in place?**

The resources required to make an impact on the social determinants of health are in place. The amount of capital, both human and physical, among Gwent partners and within Gwent communities is sufficient to reduce the gaps in life expectancy and healthy life expectancy. It may require difficult or challenging thinking about how resources are deployed, but the resource is available.

In respect of housing, decarbonisation is not fully funded, although research is underway to find ways to support grant funding.

## **7. How have you engaged with stakeholders?**

- Community events and meetings

Through the involvement of the UCL Institute of Health Equity a series of workshops with a wide-range of cross-sector stakeholders and representatives of local communities will be held in 2022. These hybrid workshops are currently being scoped with the Institute of Health Equity for delivery from early autumn onwards.

The draft well-being plan is subject to a 12-weeks formal consultation.

- Professionals and businesses

A professional audience will be part of the Marmot workshops (above). Also see section 5 above on need for further involvement and collaboration with business and education sectors.

## 8. How does this area link with the other response areas?

- What are the opportunities to collaborate?

To be able to reduce inequalities, it is the correct approach to address health inequalities in parallel with improving community cohesion and mitigating and adapting for a changing climate and loss of biodiversity. This is reflected in the eight Marmot Principles.

Community cohesion – As highlighted in Greater Manchester’s ‘Marmot City region’ work, strengthened community resilience and social cohesion, and improved safety support good health and reduce inequalities. Health equity interventions which strengthen community assets are important, including the provision of accessible and affordable public transport. [build-back-fairer-in-greater-manchester-executive-summary.pdf \(instituteoftheequity.org\)](https://www.instituteoftheequity.org/build-back-fairer-in-greater-manchester-executive-summary.pdf)

Environment - Action to improve health equity can also be consistent with measures to decarbonise. Professor Marmot’s report ‘Sustainable Health Equity: Achieving a Net-Zero UK’, which was commissioned by the UK Committee on Climate Change, identifies four key areas for action:<sup>7</sup>

- Minimising air pollution
- Building energy efficient homes
- Promoting sustainable and healthy food
- Prioritising active and safe transport

The Chief Medical Officer for Wales’ Special Report, ‘Protecting Our Health’,<sup>20</sup> published following the first phase of Covid-19 advocates for the ‘One Health’ concept which recommends work across sectors and disciplines to address issues or risks that occur at the animal health, human health, and environmental health interface, including disaster preparedness and food and water safety and security. It recommends that the strong collaborations forged in response to the Covid-19 pandemic, including public bodies, third sector and academia, should be built upon to prioritise these threats.

- Have possible tensions been identified and resolved?

Tensions have not been identified at this stage as objectives and actions are not agreed, but this will be worked through as part of action plan development in 2022-23.

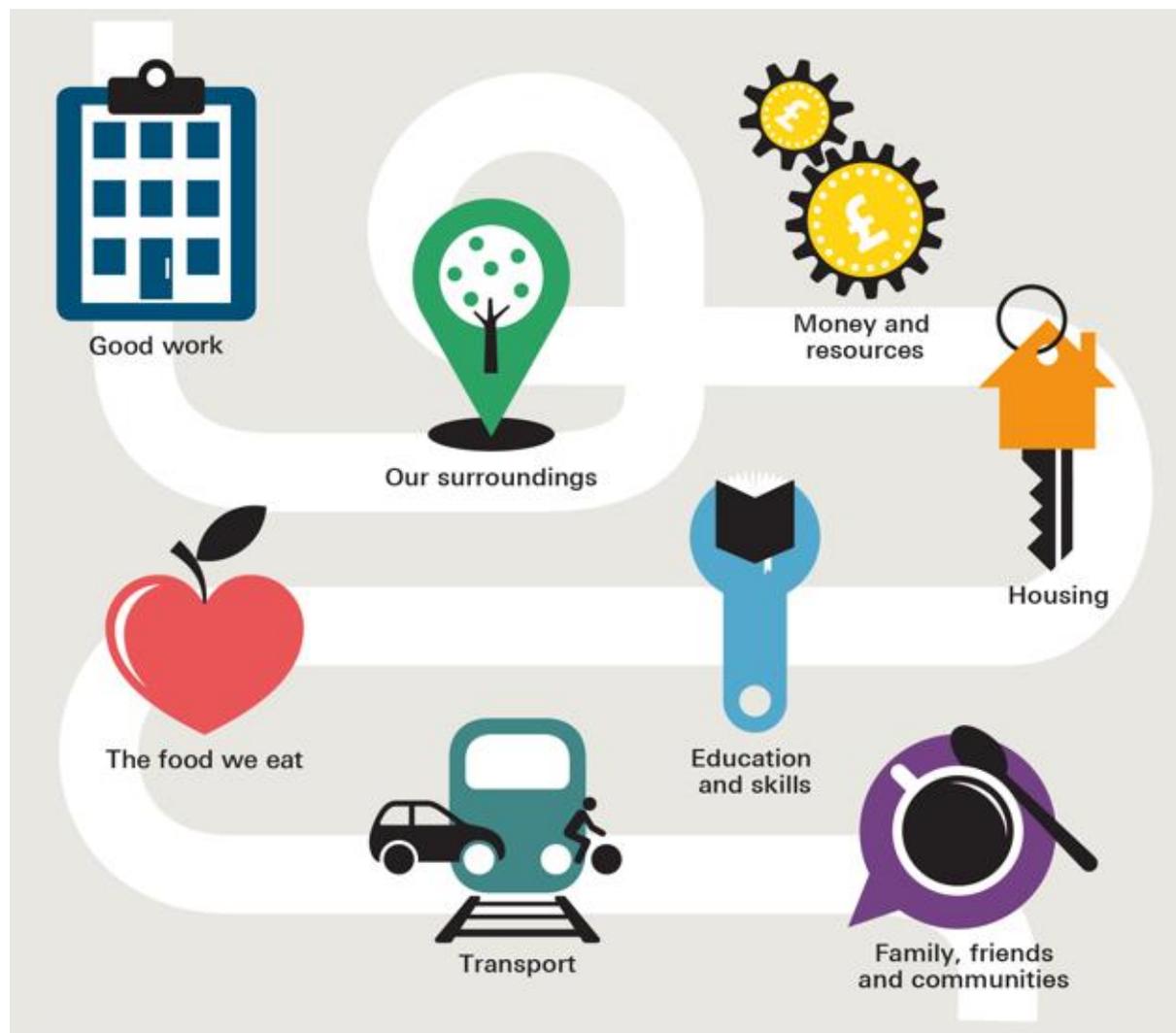
## 9. Conclusions and Recommendations

Health, as measured by life expectancy, has stopped improving, and health inequalities are widening.<sup>3</sup> The Gwent Well-being Assessment<sup>2</sup> shows that, in 2015-17, people in the most deprived communities in Gwent were dying 6-7 years earlier than they should. More recent figures from ONS for Wales as a whole demonstrate that the gap in life expectancy has widened still further during the COVID-19 pandemic.<sup>21,21i</sup> As well as how long people live, how many years’ people live in good

health also shows a strong social gradient. Women in particular will now spend almost a third of their life in poor health in the most deprived communities in Wales.<sup>3</sup>

This situation is unjust and almost entirely due to social conditions - poverty, poor-quality housing, low-paid or unstable jobs, food insecurity, lack of public transport links, limited access to green space and social isolation. It is unjust that it is a person's postcode at birth rather than their genetic code that is the predictor of how long they will live and how long they will live in good health. This is illustrated in The Health Foundation infographic below.

Figure 4: What makes us healthy?



Source: The Health Foundation <https://www.health.org.uk/>

The areas where partners in Gwent need to prioritise action are captured in the Marmot Principles and the commitment already made by Gwent Public Services Board to become a Marmot region. The underlying feature of a Marmot region is a determined and joint effort to true partnership working across a number of areas to improve the lives of all, but in a way that is proportionate to the level of need. The areas of focus are enshrined in the Marmot Principles:

1. Give every child the best start in life
2. Enable all children, young people and adults to maximise their capabilities and have control of their lives
3. Create fair employment and good work for all
4. Ensure a healthy standard of living for all
5. Create and develop healthy and sustainable places and communities
6. Strengthen the role and impact of ill health prevention
7. Pursue environmental sustainability and health equity together
8. Tackle racism, discrimination and their outcomes

Through this commitment, improved health and reduced inequalities will be at the centre of how partners in Gwent develop approaches to early years, education and skills, transport, housing, places and spaces, and jobs and businesses over the short, medium and long term.

The specific actions that Gwent will take to respond to each of the eight Marmot Principles will be worked through during 2022/23 as part of year one of the Well-being Plan. As such, this Response Analysis does not put forward recommendations for specific interventions at this stage. This is, in essence 'the' objective of the response plan when it comes to health inequalities – to embed the eight Marmot Principles in order to tackle health inequalities between communities in the region.

### References:

- 1 <https://abuhb.nhs.wales/healthcare-services/staying-healthy/building-a-healthier-gwent/further-information/>
- 2 [Gwent Well-being Assessment - Gwent Public Services Board Gwent Public Services Board \(gwentpsb.org\)](https://www.gwentpsb.org/Well-being-Assessment)
- 3 <https://phw.nhs.wales/news/inequalities-in-life-expectancy-on-the-increase-in-wales/>
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- 12 <https://www.local.gov.uk/publications/social-determinants-health-and-role-local-government>
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Please now complete the table on the next page outlining what initial steps could be taken to achieve each potential objective.

[Table can be completed before 30 June if possible, but above must be completed by 30 June]

**If the PSB chose this as a well-being objective, what key steps should be undertaken in the first 12 months, and by whom? (We acknowledge that the objective is a long-term issue, but identifying some initial steps will help the PSB to understand what could be done)**

**Objective 1: Embed the Marmot principles in order to tackle health inequalities in the region**

<b>Objective 1: Steps</b>	<b>Partners involved</b>	<b>Lead organisation</b>	<b>Target Date</b>	<b>Comment</b>
All Gwent PSB partners will work with the UCL Institute of Health Equity in 2022/23 to create a common position on the impact of health inequalities in Gwent, and agree system-wide actions and commitments to reduce equalities.	All PSB partners	ABUHB	March-May'23	

**Objective 2: To embed addressing the thermal efficiency of the homes in Gwent as a key determinant in reducing health inequalities in Gwent**

<b>Objective 2: Steps</b>	<b>Partners involved</b>	<b>Lead organisation</b>	<b>Target Date</b>	<b>Comment</b>
Workshops with business to highlight the opportunities created by the green agenda in the form of decarbonising the homes of Gwent.				Seeking to develop the market of suppliers into this emerging green sector
Explore the appetite for joint procurement opportunities for decarbonisation, using the collective impact of the Gwent PSB.				Help drive down costs on what initially could be expensive new technologies
Workshops with education sector in Gwent to drive training initiatives within the new decarbonisation economy.				Ensure in the medium term that sufficiently trained local people become available to support this emerging green sector

**Annex 1:** Linkages between the first set of local well-being objectives of Gwent's PSBs and the 'Marmot Principles'

## Marmot Principles

PSB Well-being Objectives	Giving every child the best start in life	Enabling all children, young people and adults to maximise their capabilities and have control over their lives	Creating fair employment and good work for all	Ensuring a healthy standard of living for all	Creating and developing sustainable places and communities	Strengthening the role and impact of ill health prevention
<b>Blaenau Gwent</b>						
Blaenau Gwent wants everyone to have the best start in life						
Blaenau Gwent wants safe and friendly communities						
Blaenau Gwent wants to look after and protect its natural environment						
Blaenau Gwent wants to forge new pathways to prosperity						
Blaenau Gwent wants to encourage and enable people to make healthy lifestyle choices in the places that they live, learn, work and play						
<b>Caerphilly</b>						
Positive Change – a shared commitment to improving the way we work together						
Positive Start – Giving our future generations the best start in life						
Positive People – Empowering and enabling all our residents to achieve their own potential						
Positive Places – Enabling our communities to be resilient and sustainable						
<b>Newport</b>						
Everyone feels good about living, visiting, and investing in our unique city						
Everyone has the skills and opportunities they need to develop, prosper, and contribute to a thriving sustainable city						
Everyone belongs to resilient, friendly, connected communities, and feels confident and empowered to improve their well-being						
Newport has healthy, safe, and resilient environments with an integrated sustainable travel network						
<b>Monmouthshire</b>						

Provide children and young people with the best possible start in life	Yellow	Orange				
Respond to the challenges associated with demographic change		Orange			Dark Blue	Red
Protect and enhance the resilience of our natural environment whilst mitigating and adapting to the impact of climate change					Dark Blue	
Develop opportunities for communities and business to be part of an economically thriving and well connected county		Orange	Light Blue	Light Green	Dark Blue	
<b>Torfaen</b>						
Develop a functional, connected network of natural areas that support the current and future well-being needs of local populations					Dark Blue	Red
Develop mitigation and adaptation responses to the impacts of climate change					Dark Blue	
Provide children and young people with the best possible start in life	Yellow	Orange				
Support healthy lifestyles and enable people to age well		Orange			Dark Blue	Red
Tackle the inter-generational patterns of poverty and develop economic resilience		Orange	Light Blue	Light Green		Red
Improve local skills through work-force planning, training, apprenticeships, and volunteering opportunities		Orange	Light Blue	Light Green		
Create safe, confident communities and promote community cohesion		Orange			Dark Blue	

**Annex 2: Examples of linkages between the delivery programmes of Gwent's PSBs and the 'Marmot Principles'**

Giving every child the best start in life	Enabling all children, young people and adults to maximise their capabilities and have control over their lives	Creating fair employment and good work for all	Ensuring a healthy standard of living for all	Creating and developing sustainable places and communities	Strengthening the role and impact of ill health prevention
<b>GWENT PUBLIC SERVICES BOARD</b>					
<b>Delivery of Local Well-being Plans</b>					
Flying Start	SE Wales Education Achievement Service	Cardiff Capital Region City Deal	Communities for Work (Blaenau Gwent)	Gwent Green Grid Partnership	Building a Healthier Gwent
SE Wales Safeguarding Children Board	Children and Families Strategic Partnership	Cardiff Capital Region Skills Partnership	Caerphilly Academy – Gateway to Employment	Health and Housing Strategic Partnership	Gwent Regional Partnership Board
Best Start in Life programmes	21 <sup>st</sup> Century Schools Programme	Regional Economic Growth Partnership	Welfare Reform Group / Partnership	Resilient Greater Gwent	Gwent Healthy Travel Charter
Healthy Pre-schools	Gwent Care Career Pathway	Our Valleys Our Future (2016-21)	Financial Inclusion Strategy (Torfaen)	Sustainable Food Partnerships	Resilient Communities (Caerphilly)
First 1,000 Days Community of Practice	Learning Network Schools	EU Rural Development Programme	Skills@Work (Monmouthshire)	Caerphilly Cares	Healthy Schools
Early Years Integrated Transformation Programme	Early Action Together (All Wales)	CLES Progressive Procurement	Gwent VAWDASV Partnership Board	Sustainable Travel (Newport)	Mental Health and Learning Disability Partnership
What Matters Approach	The Iceberg Model	Right Skills Board (Newport)	Reach Restart (Newport)	Climate Ready Gwent Network	Integrated Well-being Networks
	Youth Engagement and Progression Framework (Newport)	The Newport 'Offer' / City Centre Regeneration	Employment Support Programmes	Green and Safe Spaces Network (Newport)	Mental Well-being website 'MELO'
	Digital / Film Careers Sector (Newport)	Economy and Skills Strategy (Torfaen)		Gwent Future Scenarios	Participatory Budgeting
	Youth Councils	Community Wealth Building		Blaenau Gwent Climate Assembly	

	Operation Encompass			Gwent Citizens Panel	
				Placemaking Wales Charter (Newport)	
				Blaenau Gwent on the Move	

**Sources:**

[The Blaenau Gwent We Want Three Years of Progress 2020-2021](#)

[Caerphilly PSB Delivery Plan Progress Reports March 2021, Sept2021](#)

[Monmouthshire Public Service Board Well-Being Plan Annual Report 2021](#)

[Torfaen Public Services Board Annual Report April 2020 to March 2021](#)

[Newport's Well-Being Plan 2018-23 Annual Report 2020-21](#)

### Annex 3: Examples of work in Newport City Council



Newport City  
Council\_Health Ineq